SENATE/HOUSE FILE
BY (PROPOSED ATTORNEY
GENERAL BILL)

Passed	Senate,	Date	Passed	House,	Date	_
Vote:	Ayes	Nays	Vote:	Ayes	Nays	
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## A BILL FOR

1 An Act relating to financial services business licensing and
2 regulation, providing criminal and civil penalties, and
3 providing an effective date.
4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
5 TLSB 1042DP 80
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1 1 Section 1. Section 533B.1, Code 2003, is amended by 2 striking the section and inserting in lieu thereof the 3 following:

533B.1 SHORT TITLE.

This Act shall be known and may be cited as the "Iowa 6 Financial Services Business Licensing and Regulation Act".

Sec. 2. Section 533B.2, Code 2003, is amended by striking 8 the section and inserting in lieu thereof the following:

533B.2 LEGISLATIVE FINDINGS.

The general assembly finds and declares as follows:
1. Criminal activity and the networks that characterize

- 1 11 1. Criminal activity and the networks that characterize 1 12 criminal industries divert millions of dollars from the 1 13 legitimate commerce of this state each year through the 1 14 provision of illicit goods and services, force, fraud, and 1 15 corruption.
- 1 16 2. Individuals and groups associated together to conduct 1 17 criminal activity pose an additional threat to the integrity 1 18 of legitimate commerce by obtaining control of legitimate 1 19 enterprises through criminal means, by force or fraud, and by 1 20 manipulating those enterprises for criminal purposes.
- 1 21 3. Money and power generated by criminal activity are 1 22 being used to obtain control of legitimate enterprises, to 1 23 invest in legitimate commerce, and to control the resources 1 24 needed to facilitate ongoing criminal activity.
- 1 25 4. Criminal activity and proceeds of criminal activity
  1 26 subvert the basic goals of a free democracy by expropriating
  1 27 the government's monopoly of the legitimate use of force, by
  1 28 undermining the monetary medium of exchange and by subverting
  1 29 the judicial and law enforcement processes that are necessary
  1 30 for the preservation of social justice and equal opportunity.
  1 31 5. Criminal activity impedes free competition, weakens the
- 1 31 5. Criminal activity impedes free competition, weakens the 1 32 economy, harms in=state and out=of=state investors, diverts 1 33 taxable funds, threatens the domestic security, endangers the 1 34 health, safety, and welfare of the public and debases the 1 35 quality of life of the citizens of this state.
  - 1 6. Criminal activity becomes entrenched and powerful when 2 the social sanctions employed to combat it are unnecessarily 3 limited in their vision of the goals that may be achieved, in 4 their legal tools, or in their procedural approach.
- 7. Societal strategies and techniques that emphasize bringing criminal remedies to bear on individual offenders for the commission of specific offenses are inadequate to reach the economic incentive supporting the criminal network, are expensive to implement, and are costly in terms of the loss of personal freedom of low=level participants in criminal threworks. Comprehensive remedial strategies are required to complement the criminal enforcement strategies by focusing on the financial components and motivations of criminal networks; and enlisting the assistance of private victims; empowering courts with financially oriented compensatory tools; and developing new substantive, procedural, and evidentiary laws creating effective remedial financial remedies for criminal activity.
- 2 17 effective remedial linancial remedies for criminal activity.
  2 18 Sec. 3. Section 533B.3, Code 2003, is amended by striking
  2 19 the section and inserting in lieu thereof the following:
  2 20 533B.3 PURPOSES.
- The purposes of this Act are to do all of the following: 2 22 1. Defend legitimate commerce from criminal activity.

- Provide economic disincentives for criminal activity.
- 3. Remedy the economic effects of criminal activity.

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- 4. Lessen the economic and political power of criminal 2 26 networks in this state by providing to the people and to the 2 27 victims of criminal activity new criminal sanctions and new 2 28 remedial preventive measures through civil remedies.
- 2 29 Sec. 4. Section 533B.4, Code 2003, is amended by striking 2 30 the section and inserting in lieu thereof the following: 533B.4 DEFINITIONS.

  - In this chapter, unless the context otherwise requires:
    1. "Authorized delegate" means a person contractually 34 designated by the licensee to conduct the business of the 35 licensee regulated under this chapter at one or more locations within this state, pursuant to section 533B.10.
    - "Check cashing" means exchanging for compensation a check, draft, money order, traveler's check, or a payment instrument of a licensee for money or monetary value delivered to the presenter at the time and place of the presentation.
    - "Compensation" means any fee, commission, or other 3. 7 benefit.
- 4. "Conduct the business" means engaging in activities regulated under this chapter for compensation more than ten 3 10 times in any twelve=consecutive=month period.
- "Control" means ownership of fifteen percent or more of 3 12 a licensee or controlling person, or the power to vote fifteen 3 13 percent or more of the outstanding voting securities of a 3 14 licensee or controlling persons. For the purpose of 3 15 determining the percentage controlled by any person, that 3 16 person's interest shall be aggregated with the interest of any 3 17 other person controlled by that person or by any officer, 3 18 partner, or authorized delegate of that person, or by a 3 19 spouse, parent, or child of that person.
  3 20 6. "Controlling person" means a person directly or
- 3 21 indirectly in control of a licensee.
  3 22 7. "Financial services business" means a person who is 3 23 located or doing business in this state, including a check 3 24 casher and a foreign money exchanger, and who does any of the 3 25 following:
  - a. Sells or issues payment instruments.
- b. Conducts the business of receiving money or monetary 3 28 value for the transmission of or transmitting money or 3 29 monetary value.
- c. Conducts the business of exchanging payment 3 31 instruments, money, or monetary value into any form of money, 32 monetary value, or payment instrument.
  - d. Conducts the business of receiving money or monetary 34 value for obligors for the purpose of paying that obligor's 35 bills, invoices, or accounts.
  - Meets the definition of a bank, financial agency, or e. 2 financial institution as prescribed by 31 U.S.C. } 5312 or 31 3 C.F.R. } 103.11, or any successor provisions.
  - 4 f. Meets the definition of money services business as 5 prescribed by 31 U.S.C.  $\}$  5312 or 31 C.F.R.  $\}$  103.11, or any 6 successor provisions.
- 7 8. "Foreign money exchange" means exchanging for 8 compensation money of the United States government or a 9 foreign government to or from money of another government at a 10 conspicuously posted exchange rate at the time and place of 11 the presentation of the money to be exchanged. 4 11
- "Licensee" means a person licensed under this chapter. 10. "Location" means a place of business at which activity 4 14 regulated by this chapter occurs.
- 11. "Monetary value" means a medium of exchange, whether 4 16 or not redeemable in money.
- "Money" means a medium of exchange authorized or 4 18 adopted by a domestic or foreign government as a part of its 4 19 currency and that is customarily used and accepted as a medium 4 20 of exchange in the country of issuance.
- 13. "Outstanding payment instruments" means unpaid payment 4 22 instruments whose sale has been reported to a licensee.
- 14. "Payment instrument" means a check, draft, money 4 24 order, traveler's check, stored value, or other instrument or 4 25 order for the transmission or payment of money or monetary 4 26 value, sold to one or more persons, whether or not that 27 instrument or order is negotiable. "Payment instrument" does 28 not include an instrument that is redeemable by the issuer in 4 29 merchandise or service, a credit card voucher, or a letter of 4 30 credit.
  - "Permissible investment" means any of the following: 15.
- a. Money on hand or on deposit in the name of the 4 33 licensee.

Certificates of deposit or other debt instruments of a 4 35 bank, savings and loan association, or credit union.

c. Bills of exchange or time drafts drawn on and accepted 2 by a bank, otherwise known as bankers acceptances, that are 3 eligible for purchase by member banks of the federal reserve

d. Commercial paper bearing a rating of one of the three 6 highest grades as defined by a nationally recognized

7 organization that rates these securities.

e. Securities, obligations, or other instruments, whose payment is guaranteed by the general taxing authority of the 5 10 issuer, of the United States, of any state or by any other 11 local government entity or any political subdivision or 12 instrumentality of a government entity that bear a rating of 13 one of the three highest grades by a nationally recognized 5 14 investment service organization that has been engaged 15 regularly in rating state and municipal issues for at least 5 16 five years.

f. Stocks, bonds, or other obligations of a corporation 18 organized in any state of the United States, the District of 19 Columbia, the Commonwealth of Puerto Rico, or the several 5 20 territories organized by Congress that bear a rating of one of 21 the three highest grades by a nationally recognized investment 22 service organization that has been engaged regularly in rating 23 corporate securities for at least five years.

q. Any receivable that is due to a licensee from its 25 authorized delegate pursuant to a contract between the 26 licensee and the authorized delegate as described in section 5 27 533B.10 if the amount of investment in those receivables does 5 28 not exceed eighty percent of the total amount of those 29 receivables that are past due or doubtful of collection.

Other investments approved by the superintendent by 31 rule.

16. "Property" means anything of value, and includes any 33 interest in property, including any benefit, privilege, claim 34 or right with respect to anything of value, whether real or 35 personal, tangible or intangible, without reduction for 1 expenses incurred for acquisition, maintenance, production, or 2 any other purpose.

17. "Responsible individual" means a person employed by a 4 licensee, with principal active management authority over the 5 business of the licensee in this state, that is regulated

6 under this chapter.

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"Stored value" means monetary value that is evidenced 18. 8 by an electronic record.

"Superintendent" means the superintendent of banking. 19. "Transaction" includes a purchase, sale, trade, loan, 20.

11 pledge, investment, gift, transfer, transmission, delivery, 6 12 deposit, withdrawal, payment, transfer between accounts, 6 13 exchange of currency or monetary value, extension of credit, 6 14 purchase or sale of any monetary instrument, use of a safe 6 15 deposit box, or any other acquisition or disposition of 6 16 property by whatever means effected.
6 17 21. "Transmitting money" includes the transmission of

18 money or monetary value by any means including transmission 6 19 within this country or to or from locations abroad by payment 6 20 instrument, wire, facsimile, or electronic transfer, courier,

21 or otherwise.

"Traveler's check" means an instrument identified as a 22. 6 23 traveler's check on its face or commonly recognized as a 24 traveler's check and issued in a money multiple of United 25 States or foreign currency with a provision for a specimen 6 26 signature of the purchaser to be completed at the time of 6 27 purchase and a countersignature of the purchaser to be 28 completed at the time of negotiation.
29 Sec. 5. Section 533B.5, Code 2003, is amended by striking

6 30 the section and inserting in lieu thereof the following:

533B.5 LICENSE REQUIRED.

A person shall not sell or issue payment instruments, 33 conduct the business of receiving money or monetary value for 34 transmission or transmitting money or monetary value, conduct 35 the business of exchanging payment instruments, money, or 1 monetary value into any form of money, monetary value, or 2 payment instrument, or conduct the business of receiving money or monetary value for obligors for the purpose of paying that obligor's bills, invoices, or accounts, advertise, solicit, or 5 hold the person out as conducting the business of selling or 6 issuing payment instruments, or of receiving money or monetary value for transmission or transmitting money or monetary 8 value, or of exchanging payment instruments or money into any 9 form of money, monetary value, or payment instrument, or of

7 10 receiving money or monetary value for obligors for the purpose 7 11 of paying that obligor's bills, invoices, or accounts without 7 12 first obtaining a license as provided in this chapter or 7 13 becoming an authorized delegate of a licensee with respect to 7 14 those activities.

A licensee is under the jurisdiction of the 2. 7 16 superintendent of banking.

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- 3. Only a corporation organized and in good standing under 7 18 the laws of the state of its incorporation or a corporation 19 organized under the laws of a country other than the United 7 20 States and in good standing under the laws of the country of 7 21 its incorporation and authorized to do business in this state 7 22 may apply for and be issued a license as provided in this 23 chapter.
- 4. A person conducts business activity regulated in this 7 25 state by this chapter if any of the following occurs:
  - 26 a. Conduct constituting any element of the regulated 27 business activity occurs in this state.
- b. Conduct occurs outside this state and constitutes an 29 attempt, offer, or conspiracy to engage in the business 30 activity within this state, and an act in furtherance of the 7 31 attempt, offer, or conspiracy occurs within this state.
  - c. As part of a business activity described by this 33 chapter, a person knowingly transmits money into this state or 34 makes payments in this state without disclosing the identity 35 of each person on whose behalf the money was transmitted or 1 the payment was made.
    - Section 533B.6, Code 2003, is amended by striking Sec. 6. the section and inserting in lieu thereof the following: 533B.6 EXEMPTIONS.
      - 1. This chapter shall not apply to any of the following:
    - The United States, or any department or agency of the a. United States.
    - This state, including any political subdivision of this h. state.
- 2. This chapter shall not apply to any of the following 8 11 when engaged in the regular course of their respective 8 12 businesses, except that each shall otherwise be subject to the 8 13 requirements of this chapter:
- a. A bank, financial institution, holding company, credit 8 15 union, savings and loan association, building and loan 8 16 association, mutual bank, or savings bank, whether organized 8 17 under the laws of any state or of the United States; provided, 8 18 however, that the entity does not engage in business regulated 8 19 under this chapter through authorized delegates.
- 8 20 b. A person who is registered as a money services business 8 21 with the United States department of the treasury pursuant to 8 22 31 U.S.C. } 5312 or 31 C.F.R. } 103, or any successor 8 23 provisions as a check casher, and does not engage in other 8 24 activity regulated under this chapter except as authorized 8 25 under this chapter.
- A person who is registered as a money services business c. 8 27 with the United States department of the treasury pursuant to 28 31 U.S.C. } 5312 or 31 C.F.R. } 103, or any successor 29 provisions as a money exchanger, and does not engage in other 8 30 activity regulated under this chapter except as authorized 8 31 under this chapter.
  - d. A person who engages in activity regulated under this 33 chapter only as an authorized delegate of a licensee acting 34 within the scope of the contract between the authorized 35 delegate and the licensee.
    - e. A person who provides clearance or settlement services 2 pursuant to a registration as a clearing agency or an 3 exemption from such registration granted under the federal 4 securities laws to the extent of its operation as such a 5 service provider.
  - f. An operator of a payment system to the extent that it 7 provides processing, clearing, or settlement services, between 8 or among persons excluded by this section, in connection with 9 wire transfers, credit card transactions, debit card 10 transactions, stored=value transactions, automated
- 11 clearinghouse transfers, or similar funds transfers.
  12 g. A person licensed to conduct the business of consumer 9 12 9 13 loans.
- h. A person licensed to conduct business as a debt 9 15 management company.
- 9 16 i. A person licensed to conduct business as an escrow 9 17 company.
- 9 18 j. A person licensed to conduct business as a trust 9 19 company.
- 9 20 k. A person licensed to conduct business as a mortgage

9 21 banker.

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9 22 1. A person licensed to conduct business as a collection 9 23 agency.

m. A person registered as a securities broker=dealer under 9 25 federal or state securities laws to the extent of its 9 26 operation as such a broker=dealer.

Sec. 7. Section 533B.7, Code 2003, is amended by striking 9 28 the section and inserting in lieu thereof the following: 533B.7 APPLICATION FOR A LICENSE.

Each application for a license shall be made in writing, under oath, and in the form prescribed by the superintendent. 31 9 32 The application shall at least contain all of the following:

- 1. The exact, full name of the applicant, the date of 34 incorporation and the state where incorporated, copies of the 35 articles of incorporation for the applicant, the name and address of the statutory agent, and any fictitious or trade name used for the applicant. 2.
  - 2. The address of the applicant's principal place of 4 business, the address of each location where the applicant 5 intends to transact business in this state, including any 6 branch offices, and the name and address of each location of any authorized delegates. 7
- 3. For each executive officer and director and each branch 9 manager of the applicant or individual controlling person, and 10 10 for each officer and director of any controlling person, 10 11 unless the controlling person is a publicly traded company on 10 12 a recognized national exchange and has assets in excess of five hundred million dollars, the application shall include 10 14 all of the following:
- a. A statement of personal history, including but not 10 16 limited to the person's name and any aliases or previous names 10 17 used, date and place of birth, employment history and 10 18 residence addresses for the preceding fifteen years, social 10 19 security number, record of any criminal convictions excluding 10 20 traffic offenses, litigation history deemed significant under 10 21 generally accepted accounting principles for the past ten 10 22 years, and report of any bankruptcies filed individually or by 10 23 any entity controlled by that person.
  - b. Alien registration information, if applicable.
  - Photographs and fingerprints taken by a county or
- 10 26 municipal law enforcement agency.
  10 27 d. Copies of the most recent tax returns filed and signed 10 28 waivers for verifying submitted tax returns with the internal revenue service.
  - 4. An identification statement for each branch manager and responsible individual including all of the following:
    - a. Name and any aliases or previous names used.
    - b. Date and place of birth.
    - c. Social security number.
  - d. Record of criminal convictions, excluding traffic 1 offenses.
    - e. Alien registration information, if applicable.
  - Employment history and residence addresses for the 4 preceding fifteen years.
    - 5. The name and address of each authorized delegate, and a written authorization for a criminal history check accompanied with the applicable fee.
- 6. The identity of any account in any financial institution through which the applicant intends to conduct any 11 10 business regulated under this chapter, including the account 11 11 name, the account number, and the name and address of the 11 12 financial institution.
- 7. A financial statement audited by a licensed independent 11 14 certified public accountant.
- 11 15 8. A list of all other states in which the applicant is 11 16 licensed to conduct money transmission and any license 11 17 revocations, suspensions, or other disciplinary action taken 11 18 against the applicant in any other state.
- 11 19 9. A description of the sources of money and credit the 11 20 applicant will use.
- Sec. 8. <u>NEW SECTION</u>. 533B.8 FEE == FINANCIAL STATEMENT 11 21 11 22 AND BOND.
- 11 23 1. Each application for a licensee shall be accompanied by 11 24 all of the following:
- 2.5 a. An application fee of one thousand dollars and a 11 26 license fee of three thousand dollars. The license fee shall 11 27 be refunded if the application is denied. An application fee 11 28 shall not be refunded. All application and license fees 11 29 collected by the department under this chapter shall be 11 30 transmitted to the state treasurer for deposit in the 11 31 financial services licensing fund established in section

11 32 533B.28.

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11 33 b. A financial statement, audited by a licensed 11 34 independent certified public accountant, showing the 11 35 applicant's net worth is not less than one hundred thousand 1 dollars plus ten thousand dollars for each location or 2 authorized delegate, to a maximum of five hundred thousand 3 dollars, calculated in accordance with generally accepted 4 accounting principles.

c. Copies of any financial statements that the applicant 6 has filed with the securities exchange commission within the

past three years.

d. If the applicant is a wholly owned subsidiary of a 9 corporation that has filed financial statements with the 12 10 securities exchange commission in any of the past three years,

12 11 copies of those filings. 12 12

- e. A bond executed by the licensee as principal and a 12 13 surety company authorized to do business in this state as a 12 14 surety, except that an applicant or licensee who engages in no 12 15 business regulated by this chapter other than check cashing or 12 16 foreign money exchange need not post the bond required by this 12 17 paragraph. The bond shall be in the amount of three hundred 12 18 thousand dollars, with that amount to be increased by twenty= 12 19 five thousand dollars for each authorized delegate, to a 12 20 maximum of one million dollars. The bond shall be conditioned 12 21 on the faithful compliance of the licensee, including its 12 22 directors, officers, authorized delegates, and employees, with 12 23 this chapter. The bond shall be payable to any person injured 12 24 by the wrongful act, default, fraud, or misrepresentation of 12 25 the licensee, or the licensee's authorized delegates or 12 26 employees, or to the state for the benefit of the person 12 27 injured. Only one bond is required for any licensee 12 28 irrespective of the number of officers, directors, employees, 12 29 locations, or authorized delegates of that licensee. 12 30 shall remain in effect until canceled by the surety, which 12 31 cancellation may be had only after thirty days' written notice 12 32 to the superintendent. The cancellation does not affect any 12 33 liability incurred or accrued prior to the termination of that 12 34 thirty=day period.
  - f. A sample of the contract that the applicant proposes to use in its creation of authorized delegates, if any.
  - g. A sample of the payment instrument that the applicant proposes to issue, if any.
  - h. A statement identifying each clearing bank that the applicant intends to use in business regulated under this chapter.
  - 2. A licensee shall maintain a net worth that satisfies the requirements of subsection 1.
- 13 9 3. If a person injured by the wrongful act, default, 13 10 fraud, or misrepresentation of the licensee, or the licensee's 13 11 authorized delegates or employees commences an action for a 13 12 judgment to collect from the bond, the person shall notify the 13 13 superintendent of the action in writing at the time of the 13 14 commencement of the action and shall provide copies of all 13 15 documents relating to the action to the superintendent on 13 16 request. 13 17
- In lieu of the surety bond prescribed in this section, 13 18 an applicant for a license or a licensee may deposit with the 13 19 superintendent cash or alternatives to cash in the amount of 13 20 the required bond.
- 5. In lieu of the surety bond prescribed in this section, 13 22 the applicant or a licensee may make deposits with any 13 23 federally insured banking institution or savings and loan 13 24 association in this state designated by the applicant and 13 25 approved by the superintendent. These deposits may include, 13 26 subject to the approval of the superintendent, cash, 13 27 securities, interest=bearing stocks and bonds, notes, 13 28 debentures or other obligations of the United States or agency 13 29 or instrumentality of the United States or guaranteed by the 13 30 United States or of this state or any subdivision of this 13 31 state, of an aggregate amount at all times of not less than 13 32 the amount of the required surety bond, based upon principal 13 33 amount or market value, whichever is lower.
- 13 34 The superintendent shall transmit the cash received 6. 13 35 under this section to the state treasurer. The state treasurer shall hold the cash in the name of this state to guarantee the faithful performance of all legal obligations of 14 14 14 3 the person required to post bond pursuant to this section. 4 The person is entitled to receive any accrued interest earned. 14 14 5 The state treasurer may impose a fee to reimburse the state 14 6 treasurer for its administrative expenses. The fee shall not 7 exceed one hundred dollars for each cash deposit and shall be

14 8 paid by the applicant or licensee.

In addition to any other terms and conditions that the 14 9 7. 14 10 superintendent prescribes by rule or order, the principal 14 11 amount of the deposits made under subsection 4 or 5 shall be 14 12 released only on written authorization of the superintendent 14 13 or on the order of a court of competent jurisdiction. 14 14 principal amount of the deposit shall not be released to the 14 15 licensee before the expiration of five years from the first to 14 16 occur of the following: 14 17

- a. The date of substitution of a bond for an alternative 14 18 deposit unless the superintendent determines in the 14 19 superintendent's discretion that the bond constitutes adequate 14 20 security for all past, present, or future obligations of the 14 21 licensee. After that determination the cash alternative may 14 22 be immediately released.
  - The surrender of the license.

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- The revocation of the license. The expiration of the license. c.
- d.
- 8. Notwithstanding subsections 1 through 7, if the 14 27 required amount of the bond is reduced, whether by change in 14 28 the number of authorized delegates or by legislative action, a 14 29 cash deposit in lieu of that bond shall not be correspondingly 14 30 reduced but shall be maintained at the higher amount until the 14 31 expiration of five years from the effective date of the 14 32 reduction in the required amount of bond, unless the 14 33 superintendent in the superintendent's discretion determines 14 34 otherwise.
  - NEW SECTION. 533B.9 ISSUANCE OF LICENSE == Sec. 9. 1 RENEWAL == BRANCH OFFICE LICENSES == CHANGE IN LOCATION.
- 1. Upon the filing of a complete application, the 3 superintendent shall investigate the financial condition and 4 responsibility, financial and business experience, character, 5 and general fitness of the applicant. In the superintendent's 6 discretion, the superintendent may conduct an on=site 7 investigation of the applicant, the reasonable cost of which 8 shall be borne by the applicant. The superintendent shall 9 issue a license to an applicant if the superintendent finds 15 10 all of the following:
- a. The applicant has fulfilled the requirements of 15 12 sections 533B.7 and 533B.8.
- b. The applicant has not been convicted of a felony within 15 14 the past ten years.
- c. An officer, director, or controlling person has not 15 16 been convicted of a felony within the past ten years. 15 17 d. The competence, experience, and integrity of t
- d. The competence, experience, and integrity of the 15 18 officers, directors, controlling persons, and any proposed 15 19 management personnel indicate that it would be in the interest 15 20 of the public to permit such persons to participate in the
- 15 21 affairs of a licensee. 15 22 e. The applicant has paid the required license fee, and a 15 23 separate fee as set by the department of public safety to pay 15 24 for a state and a national criminal record check.
- 2. The superintendent shall submit to the department of 15 26 public safety the name, fingerprints, and photograph of any 15 27 applicant or licensee and the name, fingerprints, and 15 28 photograph of any incorporator, director, officer, member, or 15 29 individual controlling person of any applicant within fourteen 15 30 days after receipt of any application. The department of 15 31 public safety shall report to the superintendent the state 15 32 criminal record, if any, of that person within ninety days of 15 33 receipt of the request of the superintendent and the national criminal record, if any, of that person within five days of 15 35 the receipt of the record by the department of public safety.
  - 3. a. The superintendent shall approve or deny every application for an original license within one hundred twenty days after the date an application is complete, which period may be extended by the written consent of the applicant.
  - 5 b. The superintendent shall notify the applicant of the date when the application is determined to be complete.
- In the absence of approval or denial of the 8 application, or the applicant's consent to the extension of the one=hundred=twenty=day period, the application is deemed 16 10 approved and the superintendent shall issue the license 16 11 effective as of the first business day after that one=hundred=
- 16 12 twenty=day period or any extended period.
  d. If the superintendent denies the application, the 16 13 16 14 superintendent shall issue an order stating the reasons for
- 16 15 the denial, pursuant to section 533B.12. The applicant may 16 16 request a hearing pursuant to section 533B.12. 16 17 4. a. Licensees shall pay a renewal fee of one thousand
- 16 18 five hundred dollars on or before the first day of January of

16 19 each year. The renewal fee shall be accompanied by a renewal 16 20 application in the form prescribed by the superintendent.

16 21 b. A license for which an application and renewal tee has 16 22 not been received by the first of January shall be suspended. 16 23 c. A licensee may renew a suspended license no later than

- 16 24 February 1 of the year of expiration by paying the renewal fee 16 25 plus one hundred dollars for each day past January 1 that the 16 26 licensee is late with payment of the renewal fee.
- d. A license expires on February 1 of each year, unless 16 28 earlier renewed, surrendered, or revoked.

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- 16 29 e. A license shall not be granted to the holder of an 16 30 expired license or to an incorporator, director, or officer of 16 31 that licensee except upon compliance with the requirements 16 32 provided in this chapter for an original license, including 16 33 the payment of the fee.
- 16 34 All license renewal fees paid under this subsection, 16 35 including fees paid pursuant to paragraph "c", shall be transmitted to the state treasurer for deposit in the 2 financial services licensing fund established in section 3 533B.28.
- 5. A licensee shall designate and maintain a principal 5 place of business for the transaction of business regulated by 6 this chapter. If the licensee maintains one or more places of 7 business in this state, the licensee shall designate a place 8 of business in this state as its principal place of business 9 for the purposes of this chapter. The license shall specify 17 10 the address of the principal place of business. The licensee 17 11 shall designate a responsible individual for its principal 17 12 place of business.
- 6. a. If a licensee maintains one or more locations in 17 14 this state in addition to a principal place of business, and 17 15 those locations are to be under the control of the licensee 17 16 and not under the control of authorized delegates pursuant to 17 17 section 533B.10, the licensee shall obtain a branch office 17 18 license from the superintendent for each additional location 17 19 by filing an application as required by the superintendent at 17 20 the time the licensee files its license application. 17 21 b. If the licensee adds branch offices from time
- If the licensee adds branch offices from time to time, 17 22 the licensee shall file an application for a branch office 17 23 license with the superintendent with the licensee's next 17 24 quarterly fiscal report, as required in section 533B.13. If 17 25 the superintendent determines that it would be in the interest 17 26 of the public, the superintendent shall issue a branch office 17 27 license.
- c. The license shall indicate on its face the address of 17 29 the branch office and shall designate a manager for each 17 30 branch office to oversee that office.
- 17 31 d. The superintendent may disapprove the designated 17 32 manager then or at any later time if the superintendent finds 17 33 that the competence, experience, and integrity of the branch 17 34 manager warrants disapproval.
  - e. An individual may be designated as the manager for more than one branch.
  - f. The licensee shall submit a fee of one thousand five 3 hundred dollars for each branch office license. This fee 4 shall be transmitted to the state treasurer for deposit in the 5 financial services licensing fund established in section 6 533B.28.
- 7. A licensee shall prominently display the financial 8 services business license in its principal place of business and the branch office license in each branch office. 18 10 authorized delegate shall prominently display at each location 18 11 a notice, in a form prescribed by the superintendent, that the 18 12 authorized delegate is an authorized delegate of a licensee 18 13 under this chapter.
- 8. If the address of the principal place of business or 18 15 any branch office is changed, the licensee shall immediately 18 16 notify the superintendent in writing of the change.
- 18 17 10. <u>NEW SECTION</u>. 533B.10 AUTHORIZED DELEGATES OF Sec. 18 18 LICENSEES.
- 1. A licensee may conduct the business regulated under 18 20 this chapter at one or more locations within this state 18 21 through authorized delegates designated by the licensee from 18 22 time to time, if the licensee has a net worth of at least five 18 23 hundred thousand dollars plus twenty=five thousand dollars for 18 24 each authorized delegate, not to exceed one million dollars 18 25 according to financial statements calculated in accordance 18 26 with generally accepted accounting principles audited by a 18 27 licensed independent certified public accountant.
- 2. Each contract between a licensee and an authorized 18 29 delegate shall require the authorized delegate to operate in

18 30 full compliance with the law and shall contain as an appendix 18 31 a current copy of this chapter. The licensee shall provide 18 32 each authorized delegate with operating policies and 18 33 procedures sufficient to permit compliance by the delegate 18 34 with all applicable laws, rules, regulations, and orders. 18 35 Unless the parties provide otherwise in their contract, the 19 licensee shall update the policies and procedures no later than sixty days prior to the effective date of a new or 19 19 3 amended law, rule, regulation, or order to permit compliance 4 with the law, rule, regulation, or order, or as soon as 5 practicable if less than sixty days' notice is given to the 6 licensee of the new or amended law, rule, regulation, or 19 19 19 19 order. 19

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The superintendent may issue an order to cease and 9 desist against a licensee or its authorized delegate, 19 10 including an order requiring the licensee to cease conducting 19 11 its business through an authorized delegate and to take 19 12 appropriate affirmative action if the superintendent finds any 19 13 of the following:

a. The authorized delegate has violated, is violating, or 19 15 is about to violate any applicable law, rule, regulation, or any order of the superintendent. 19 16

b. The authorized delegate has failed to cooperate with 19 18 any examination or investigation by the superintendent or the 19 19 attorney general as authorized by this chapter.

c. The competence, experience, or integrity of the 19 20 19 21 authorized delegate or any controlling person of the 19 22 authorized delegate indicates that it would not be in the 19 23 interest of the public to permit that person to participate in 19 24 business regulated under this chapter.

19 25 d. The financial condition of the authorized delegate 19 26 might jeopardize the interests of the public in the conduct of 19 27 business regulated under this chapter.

19 28 e. The authorized delegate has engaged, is engaging, or is 19 29 about to engage in any unsafe or unsound act or practice or 19 30 transaction or any act, practice, or transaction that 19 31 constitutes a violation of this chapter or of any rule, 19 32 regulation, or order of the superintendent.
19 33 4. Any business for which a license is required by this

19 34 chapter that is conducted by an authorized delegate outside 19 35 the scope of authority conferred in the contract between the authorized delegate and the licensee is unlicensed activity.

5. An authorized delegate of a licensee holds in trust for 3 the benefit of the licensee all moneys received from the sale 4 or delivery of the licensee's payment instruments or moneys 5 received for transmission. If an authorized delegate 6 commingles any of those moneys with any moneys or other 7 property owned or controlled by the authorized delegate, a 8 trust against all commingled proceeds and other moneys or 9 property controlled by the authorized delegate is imposed in 20 10 favor of the licensee in an amount equal to the amount of the 20 11 proceeds due the licensee.

6. An authorized delegate is subject to examination by the 20 13 superintendent at the discretion of the superintendent, as if 20 14 the authorized delegate were a state bank, pursuant to section 20 15 524.217. The licensee is responsible for the payment of an 20 16 assessment for the examination of its authorized delegates 20 17 only to the extent that the examination relates to the 20 18 activities conducted by the authorized delegate on behalf of 20 19 the licensee. The assessment and payment of that assessment 20 20 shall be made in accordance with the requirements of section 524.219. Fees paid pursuant to this section shall be 20 21 20 22 transmitted to the state treasurer for deposit in the 20 23 financial services licensing fund established in section 20 24 533B.28.

Sec. 11. NEW SECTION. 533B.11 SUSPENSION OR REVOCATION 20 26 OF LICENSES.

20 27 The superintendent may suspend or revoke a license and may 20 28 order a licensee to revoke the designation of an authorized 20 29 delegate whose conduct has contributed to the event if the 20 30 superintendent finds any of the following has occurred:

- 20 31 1. The licensee has made a material misstatement or 20 32 suppressed or withheld information on the application for 20 33 license or any document required to be filed with the 34 superintendent.
- 2. Any fact or condition exists that, if it had existed or 20 35 had been known at the time when the licensee had applied for its license, would have been grounds for denying the application.
  - 3. The licensee's net worth becomes inadequate and the 5 licensee after ten days' written notice from the

2.1 superintendent fails to furnish the capital required by this chapter.

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8 9 4. The licensee is insolvent or the licensee has suspended 21 9 payment of its obligations, has made an assignment for the 21 10 benefit of its creditors, or has admitted in writing its 21 11 inability to pay its debts as they become due.

21 12 5. The licensee has violated any provision of chapter 21 13 706B, regarding money laundering; or has violated any 21 14 provision of chapter 529, regarding financial transaction 21 15 reporting; or requirements imposed by 31 U.S.C. } 5311 through 21 16 5326, and 31 C.F.R } 102 or 12 C.F.R. } 21.11; or has violated 21 17 any rule or regulation adopted pursuant to this chapter, or 21 18 any order of the superintendent.

21 19 6. An authorized delegate of the licensee has violated any 21 20 provision of chapter 706B, regarding money laundering; or has 21 21 violated any provision of chapter 529, regarding financial 21 22 transaction reporting; or requirements imposed by 31 U.S.C. 21 23 5311 through 5326, and 31 C.F.R. } 102 or 12 C.F.R. } 21.11; 21 24 or has violated any rule or regulation adopted pursuant to 21 25 this chapter, or any order of the superintendent as a result 26 of a course of negligent failure to supervise or as a result 21 27 of the willful misconduct of the licensee. If a compliance 21 28 program previously qualified by the superintendent was in 21 29 place for the licensee at the time of the violation, the 21 30 superintendent shall consider the compliance program of the 21 31 licensee in determining whether there has been a course of 21 32 negligent failure to supervise, and may not revoke a license 33 on the basis of a course of negligent failure to supervise 21 34 unless the licensee has previously been suspended pursuant to 21 35 this section.

7. The licensee or any authorized delegate of the licensee 2 refuses to permit the superintendent or the attorney general 3 to make any examination or investigation authorized by this 4 chapter.

8. The licensee or any authorized delegate of the licensee knowingly fails to make any report required by this chapter.

- 9. The licensee fails to pay a judgment entered in favor of a claimant, plaintiff, or creditor in an action arising out 9 of the licensee's business regulated under this chapter, 22 10 within thirty days after expiration or termination of a stay 22 11 of execution or other stay of proceedings, whichever is later. 22 12 If execution on the judgment is stayed by court order, 22 13 operation of law, or otherwise, proceedings to suspend or 22 14 revoke the license for failure of the licensee to pay that judgment shall not be commenced by the superintendent under 22 16 this subsection until thirty days after that stay.
- 10. The licensee has been convicted in any state of a 22 18 felony or of any crime of breach of trust or dishonesty.
- 11. The licensee has exhibited a pattern of failure or 22 20 refusal promptly to pay lawful and enforceable obligations on
- 22 21 payment instruments or transmissions of money.
  22 22 Sec. 12. <u>NEW SECTION</u>. 533B.12 HEARINGS.
  22 23 1. a. A license shall not be suspended or revoked except 22 24 after a hearing held by the superintendent.
- The superintendent shall also hold a hearing when b. 22 26 requested by an applicant whose application for a license has 22 27 been denied.
- 22 28 2. The superintendent shall give the licensee or applicant 22 29 at least ten days' written notice of the time and place of the 22 30 hearing by certified mail or restricted certified mail 22 31 addressed to the licensee or applicant at its last known 22 32 address.
- 3. Any order of the superintendent suspending, revoking, 22 34 or denying a license shall state the grounds it is based on 22 35 and shall not be effective until ten days after written notice of the order has been sent by certified mail or restricted certified mail to the licensee or applicant at its last known address.
  - Any hearing required by this section shall be conducted on the record.
  - b. Witnesses shall be sworn and evidence presented to the superintendent shall be appropriately identified and 8 preserved.
- c. The superintendent may issue subpoenas to compel the 23 10 production of physical items and the attendance of witnesses.
- 5. Any notice required under this section shall be 23 11 23 12 considered served on the third business day after the 23 13 superintendent mails the notice.
- 23 14 6. A licensee or applicant may seek judicial review of the 23 15 superintendent's findings and order pursuant to chapter 17A.

Sec. 13. <u>NEW SECTION</u>. 533B.13 REPORTS.

23 17 The superintendent may require any licensee or 23 18 authorized delegate, under penalty of perjury or otherwise, to 23 19 file reports concerning the licensee's or authorized 23 20 delegate's business conducted pursuant to the license issued 23 21 under this chapter, as the superintendent may deem necessary 23 22 for the enforcement of this chapter.

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- 2. Each licensee shall file with the superintendent within 23 24 forty=five days after the end of each fiscal quarter, a 23 25 financial statement, including a balance sheet, income and 23 26 expense statements, and a current list of all authorized 23 27 delegates, branch managers, responsible individuals, and 23 28 locations within this state that have been added or terminated 23 29 by the licensee within the fiscal quarter. Information 23 30 regarding branch managers and responsible individuals shall 23 31 include the information required by section 533B.7, 23 32 subsections 3 and 4. For locations and authorized delegates, 23 33 the licensee shall include the name and street address of each 23 34 location and authorized delegate. The superintendent may 23 35 extend the forty=five=day period on application of the licensee.
  - A licensee who fails to file any report required by 3. a. 3 this section on or before the day designated for making the 4 report, or fails to include any prescribed matter in the 5 report, shall pay a civil penalty of one hundred dollars for 6 every day that the report is delayed or incomplete, unless the 7 superintendent, for good cause shown, reduces the amount to be 8 paid, or unless the time to file the report was extended in writing by the superintendent.
- b. Any civil penalty paid under this subsection shall be 24 11 transmitted to the state treasurer for deposit in the financial services licensing fund established in section 24 13 533B.28.
- 4. a. The superintendent may, in the superintendent's 24 15 discretion, conduct an on-site examination of a licensee to 24 16 determine compliance with this chapter. The licensee shall 24 17 pay the reasonable costs of the on-site examination, pursuant 24 18 to the provisions of section 524.219. The examination payment 24 19 shall be transmitted to the state treasurer for deposit in the 24 20 financial services licensing fund established in section 24 21 533B.28.
- 24 22 If the superintendent finds, based on the licensee's 24 23 financial statements and past history of operations in this 24 24 state, that an on-site examination is unnecessary, the 24 25 superintendent may waive the on=site examination.
- b. The on=site examination may be conducted in conjunction with examinations performed by representatives of agencies of 24 28 this state or of another state or of the federal government.
- 24 29 c. The superintendent, in lieu of an on=site examination, 24 30 may accept the examination report of an agency of this state 24 31 or of another state or of the federal government or a report 24 32 prepared by an independent certified public accountant, and 24 33 reports so accepted are considered for all purposes as an 24 34 official report of the banking division for all purposes.
- 24 35 5. Each licensee shall file with the superintendent within fifteen days of its occurrence, a report of any of the 2 following:
  - a. Filing for bankruptcy or reorganization, the filing of 4 a petition by or against the licensee for receivership, the 5 commencement of any other judicial or administrative 6 proceeding for its dissolution or reorganization, or the 7 making of a general assignment for the benefit of its 8 creditors, or the cancellation or other impairment of the 9 licensee's bond or other security.
    - b. Institution of license revocation proceedings.
- 25 11 c. A felony indictment or conviction of a licensee or of 25 12 an officer, director, controlling person, branch manager, 25 13 responsible individual, or authorized delegate related to 25 14 licensed activity, or involving conduct defined as money 25 15 laundering including any violation of chapter 706B, or a 25 16 violation of chapter 529, regarding financial transaction 25 17 reporting. 25 18 Sec. 14
  - Sec. 14. NEW SECTION. 533B.14 INVESTMENTS.
- 1. Every licensee shall maintain at all times permissible 25 20 investments that comply with either of the following:
- 25 21 a. A market value, computed in accordance with generally 25 22 accepted accounting principles, of not less than the aggregate 25 23 amount of all of its outstanding payment instruments.
- 25 24 A net carrying value, computed in accordance with b. 25 25 generally accepted accounting principles, of not less than the 25 26 aggregate amount of all of its outstanding payment 25 27 instruments, provided the market value of these permissible

25 28 investments is at least ninety=five percent of the net 25 29 carrying value.

- 2. Notwithstanding any provision of this chapter to the 25 30 25 31 contrary, the superintendent shall have, with respect to any 25 32 particular licensee or all licensees, the authority to limit 25 33 the extent to which any class of investments defined as 34 permissible in section 533B.4 may be considered a permissible 25 35 investment, except for money and certificates of deposit. 1 superintendent may by rule prescribe other types of 2 investments that may be considered permissible investments 3 under this chapter.
  - 3. Permissible investments, even if commingled with other 5 assets of the licensee, shall be deemed by operation of law to be held in trust for the benefit of the purchasers and holders of the licensee's outstanding payment instruments in the event of the bankruptcy of the licensee.

Sec. 15. <u>NEW SECTION</u>. 533B.15 RECORDS.

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- 1. A licensee shall keep and use in its business books, 26 11 accounts and records in accordance with generally accepted 26 12 accounting principles that will enable the superintendent to 26 13 determine whether that licensee is complying with the 26 14 provisions of this chapter. A licensee and an authorized 26 15 delegate shall each preserve its records for at least five 26 16 years after making the final entry on any transaction. An 26 17 authorized delegate shall keep records as required by the 26 18 superintendent.
- 26 19 2. For an authorized delegate, the licensee shall maintain 26 20 records that demonstrate that the licensee conducted a 26 21 reasonable background investigation of the authorized 26 22 delegate. A licensee shall preserve those records for at 26 23 least five years after the most recent designation of that 26 24 authorized delegate by the licensee.
- 3. The records of the licensee regarding business 26 26 regulated under this chapter shall be maintained at its 26 27 principal place of business or, with notice to the 26 28 superintendent, at another location designated by the 26 29 licensee. If the records are maintained outside this state, 26 30 the superintendent may require that the licensee make those 26 31 records available to the superintendent at the 26 32 superintendent's office not more than five business days after 26 33 demand. The superintendent may further require that those 26 34 records be accompanied by an individual who will be available 26 35 to answer questions regarding those records and the business 1 regulated under this chapter. The superintendent may require 2 the appearance of a specific individual, or request the 3 licensee to designate an individual knowledgeable with regard 4 to the records and the business. The individual appearing with the records shall be available to the superintendent for 6 up to three business days.
- 4. For the purpose of enforcing this chapter, the 8 superintendent or a designated representative, and the attorney general, shall have and shall be given free access to 27 10 the offices and places of business, files, safes, and vaults 27 11 of any licensee or authorized delegate and may require the 27 12 attendance of any person and examine the person under oath 27 13 about that business or the subject matter of any examination, 27 14 investigation, or hearing.
- Sec. 16. <u>NEW SECTION</u>. 533B.16 LIABILITY OF LICENSEES. A licensee is liable for the payment of all moneys covered 27 17 by payment instruments that the licensee sells or issues in 27 18 any form in this state, whether directly or through an 27 19 authorized delegate and whether as a maker or drawer, and is 27 20 liable for the payment of money or monetary value received for 27 21 obligors or for transmission by any means, whether or not that 27 22 instrument is a negotiable instrument under the laws of this 27 23 state.
- Sec. 17. <u>NEW SECTION</u>. 533B.17 NOTICE OF SOURCE OF 27 25 INSTRUMENT == TRANSACTION RECORDS.
- 1. Every tangible payment instrument sold by a licensee 27 27 directly or through an authorized delegate shall bear the name 27 28 of the licensee and a unique consecutive number clearly 27 29 stamped or imprinted on it.
- 2. For every transaction involving the receipt of money or 27 30 27 31 monetary value from a customer, the licensee or authorized 27 32 delegate who receives the money or monetary value shall 27 33 maintain written records of the transaction. The record The records may 27 34 be reduced to computer or other electronic medium. The 35 records collectively shall contain the name of the licensee, 1 the street address of the location where the money or monetary 2 value was received, the name and street address of the 3 customer if reported to the licensee or authorized delegate,

2.8 4 the approximate date of the transaction, the name or other 5 information from which, together with other contemporaneous 28 28 6 records, the superintendent can determine the identity of those employees of the licensee or authorized delegate who 8 conducted the transaction, and the amount of the transaction. 28 The information required by this section shall be available 28 10 through the licensee or authorized delegate who received the money for at least five years from the date of the 28 11 28 12 transaction.

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NEW SECTION. 533B.18 ACQUISITION OF CONTROL. Sec. 18. 1. A person shall not directly or indirectly acquire 28 15 control of a licensee or controlling person without the prior 28 16 written approval of the superintendent, except as otherwise 28 17 provided by this section.

2. a. An application for approval to acquire control of a 28 19 licensee shall be in writing in a form prescribed by the 28 20 superintendent and shall be accompanied by any information, 28 21 data, and records the superintendent requires.

b. A nonrefundable application fee of five hundred dollars 28 23 shall accompany the application. The fee shall be transmitted 28 24 to the state treasurer for deposit in the financial services 28 25 licensing fund established in section 533B.28.

The superintendent shall approve or deny every 28 27 application for approval to acquire control of a licensee 28 28 within one hundred twenty days after the date on which the 28 29 application is complete, unless the applicant consents in 28 30 writing to an extended period. The superintendent shall 28 31 notify the applicant of the date when the application is 28 32 determined to be complete. Any application not denied or 28 33 approved within this period shall be deemed approved as of the

28 34 first business day after the expiration of that period. 28 35 3. The superintendent shall deny the application to acquire control of a licensee if the superintendent finds the acquisition of control is contrary to law or determines that disapproval is reasonably necessary to protect the interest of In making that determination, the superintendent 4 the public. 5 shall consider all of the following:

Whether the financial condition of the person seeking a. to control the licensee might jeopardize the financial condition of the licensee or the interests of the public in the conduct of the business regulated under this chapter.

- b. Whether the competence, experience, and integrity of 29 11 the person who seeks to control the licensee, or the officers, 29 12 directors, and controlling persons of the person who seeks to 29 13 control the licensee, indicate that it would not be in the 29 14 interest of the public to permit that person to control the 29 15 licensee.
- 29 16 4. This section does not prohibit a person from 29 17 negotiating or entering into agreements subject to the 29 18 condition that the acquisition of control will not be 29 19 effective until approval of the superintendent is obtained.
- This section does not apply to any of the following: a. A registered dealer who acts as an underwriter or 29 22 member of a selling group in a public offering of the voting 29 23 securities of a licensee or controlling person of a licensee.
- b. A person who acts as proxy for the sole purpose of 29 24 29 25 voting at a designated meeting of the security holders of a 29 26 licensee or controlling person of a licensee.
- c. A person who acquires control of a licensee or 29 28 controlling person of a licensee by devise or descent.
- d. A person who acquires control of a licensee or 29 30 controlling person as a personal representative, custodian, 29 31 guardian, conservator, trustee, or other officer appointed by 29 32 a court of competent jurisdiction or by operation of law.
- 29 33 e. A pledgee of a voting security of a licensee or 29 34 controlling person who does not have the right, as pledgee, to 29 35 vote that security.
  - f. A person or transaction that the superintendent by rule or order exempts in the public interest.
- 6. Before filing an application for approval to acquire control, a person may request in writing a determination from the superintendent regarding whether that person will be considered in control, upon consummation of a proposed transaction. If the superintendent determines in response to that request that the person will not be in control within the 9 meaning of this chapter, the superintendent shall enter an 30 10 order to that effect and the proposed transaction is not subject to the requirements of this section. 30 11

Sec. 19. <u>NEW SECTION</u>. 533B.19 INJUNCTIONS. 1. If it appears to the superintendent that any person has

30 14 committed or is about to commit a violation of any provision

30 15 of the chapter or of any rule, regulation, or order of the 30 16 superintendent, the superintendent may apply to the district 30 17 court for an order enjoining that person from violating or 30 18 continuing to violate this chapter or any rule, regulation, 30 19 order and for injunctive or other relief as the nature of the 30 20 case may require.

30 21 2. The superintendent may issue an order to cease and 30 22 desist against a licensee or its authorized delegate, 30 23 including an order requiring the licensee or authorized 30 24 delegate to cease conducting its business and to take 30 25 appropriate affirmative action if the superintendent finds any 30 26 of the following:

a. The licensee has violated, is violating or is about to 30 28 violate any applicable law, rule, regulation, or any order of 30 29 the superintendent.

b. The licensee has failed to cooperate with any 30 31 examination or investigation by the superintendent or the 30 32 attorney general as authorized by this chapter.

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c. The competence, experience, or integrity of the 30 34 licensee or any controlling person of the licensee indicates 30 35 that it would not be in the interest of the public to permit that person to participate in business regulated under this chapter.

Sec. 20. <u>NEW SECTION</u>. 533B.20 APPOINTMENT OF SUPERINTENDENT AS AGENT FOR SERVICE OF PROCESS == FORWARDING 4 5 OF PROCESS == CONSENT TO JURISDICTION.

1. A licensee, an authorized delegate, or a person who knowingly engages in business activities that are regulated 8 under this chapter with or without filing an application is deemed to have done both of the following:

Consented to the jurisdiction of the courts of this a. state for all actions arising under this chapter.

b. Appointed the superintendent as the lawful agent for 31 13 the purpose of accepting service of process in any action, 31 14 suit, or proceeding that may arise under this chapter.

2. Within three business days after service of process on 31 16 the superintendent, the superintendent shall transmit by certified mail or restricted certified mail copies of all 31 18 lawful process accepted by the superintendent as an agent to 31 19 that person at its last known address. Service of process 31 20 shall be considered complete three business days after the 31 21 superintendent deposits the copies in the United States mail.

Sec. 21. <u>NEW SECTION</u>. 533B.21 PROHIBITED TRANSACTIONS. A person shall not engage in conduct requiring a license 31 24 under this chapter as an authorized delegate of a principal if 31 25 that principal is not licensed under this chapter. A person 31 26 who does so shall be deemed to be the principal seller, 31 27 issuer, or actor, and not merely an authorized delegate, and 31 28 is liable to the holder, remitter, or customer as the 31 29 principal.

Sec. 22. NEW SECTION. 533B.22 CRIMINAL PENALTIES.

1. A person is guilty of a class "D" felony who knowingly 31 32 does any of the following:

31 33 a. Makes any false statement, misrepresentation, or false 31 34 certification in any application, financial statement, account 31 35 record, customer receipt, report, or other document filed or required to be maintained or filed under this chapter or who knowingly makes any false entry or omits a material entry in any such document.

b. Evades or attempts to evade any reporting requirement of this chapter; or that imposed by 31 U.S.C. } 5311 through 5326 and 31 C.F.R. } 102 or 12 C.F.R. } 21.11; or by chapter 529, the Iowa financial transaction reporting Act; whether by structuring transactions as described in 31 C.F.R. } 103, by causing any financial institution, financial services 32 10 business, trade, or business to fail to file such report, by 32 11 failing to file a required report or document, or otherwise.

32 12 c. Provides any false information or omits to disclose 32 13 information, which causes any financial institution, financial 32 14 services business, trade, or business to do any of the 32 15 following:

32 16 (1) Fail to file any report or record required of this 32 17 chapter or imposed by 31 U.S.C. } 5311 through 5326 and 31 32 18 C.F.R. } 102 or 12 C.F.R. } 21.11 or chapter 529, regarding financial transaction reporting.

(2) File any such report or record containing a material 32 21 omission or misstatement of fact.

32 22 d. Falsifies, conceals, covers up, or misrepresents, or 32 23 attempts to falsify, conceal, cover up, or misrepresent the 32 24 identity of any person in connection with any transaction with 32 25 a financial institution or financial services business.

32 26 Makes, uses, offers, or presents, or attempts to make, e. 32 27 use, offer, or present, whether accepted or not, in connection 32 28 with a transaction with a financial institution or financial 32 29 services business, a forged instrument, a falsely altered or 32 30 completed writing, or a writing that contains any materially 32 31 false personal identification information.

32 32 Being a financial services business, an authorized f. 32 33 delegate, a person engaged in a trade or business, or any 32 34 employee of a financial services business, an authorized 32 35 delegate, or a person engaged in a trade or business, the person knowingly accepts false personal identification information from any person or otherwise knowingly 3 incorporates false personal identifying information into any 4 report required by this chapter or imposed by 31 U.S.C. } 5311 5 through 5326 and 31 C.F.R. } 102 or 12 C.F.R. } 21.11 or 6 chapter 529, regarding financial transaction reporting.

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7 g. Conducts, controls, manages, supervises, directs, or 8 owns all or part of a money transmitting business, unless the 9 business complies with the licensing requirements of this 33 10 chapter and money transmitting business registration 33 11 requirements of 31 U.S.C. } 5330.
33 12 2. A person is guilty of an aggravated misdemeanor who

33 13 knowingly:

33 14 a. Offers, confers, or agrees to confer any material 33 15 benefit upon a financial services business, an authorized 33 16 delegate, or any employee of a financial services business or 33 17 authorized delegate, in the course of a transaction 33 18 transmitting money, other than transaction fees authorized by 33 19 the licensee and accounted for in records made available to 33 20 the licensee.

33 21 b. Being a financial services business, an authorized 33 22 delegate, or any employee of a financial services business or 33 23 an authorized delegate, solicits, accepts, or agrees to accept 33 24 any material benefit from a customer in the course of a 33 25 transaction transmitting money, other than transaction fees 33 26 authorized by the licensee and accounted for in records made 33 27 available to the licensee.

33 28 c. Being a licensee, the person solicits or accepts, or 33 29 permits an authorized delegate of the licensee to solicit or 33 30 accept, in the course of a transaction transmitting money, any 33 31 benefit, other than transaction fees authorized by the 33 32 license.

3. A person who refuses to permit any lawful investigation 33 34 by the superintendent or attorney general shall be guilty of a 33 35 serious misdemeanor.

4. A person who directly or through another violates or 2 attempts to violate any provision of this chapter for which a different penalty is not specifically provided is guilty of an aggravated misdemeanor.

5. Each transaction in violation of this chapter and each day that a violation continues shall be a separate offense.
6. In this section, "writing" and "identification

information" have the same meaning as prescribed in sections 715A.1 and 715A.8.

Sec. 23. <u>NEW SECTION</u>. 533B.23 CIVIL PENALTIES.

1. Any person who knowingly violates any provision of this 34 12 chapter shall be assessed a civil penalty in an amount equal 34 13 to the value of the gross business conducted in connection 34 14 with the violation plus the state's costs and expenses of the 34 15 investigation and prosecution of the matter, including 34 16 reasonable attorney fees.

2. A person who violates section 533B.22, subsection 1, as 34 18 part of a pattern of violations involving a total of more than 34 19 one hundred thousand dollars in any twelve=month period shall, 34 20 in addition to any other criminal or civil remedy, be subject 34 21 to a civil penalty of three times the amount involved in the 34 22 pattern of violations, including conduct before and after the 34 23 34 24 twelve=month period.

The attorney general or the superintendent may bring an 34 25 action in the district court of the county in which a 34 26 violation of this section is alleged to have occurred or in 34 27 any other county in which venue is permitted under Iowa law in 34 28 the same manner as the filing of other actions.

34 29 Sec. 24. <u>NEW SECTION</u>. 533B.24 RECORDS == DISCLOSURE. 34 30 1. Except as otherwise provided by this chapter, the 34 31 records of the banking division relating to financial 34 32 institutions are not public documents and are not open for 34 33 inspection by the public and neither the superintendent nor 34 34 any member of the superintendent's staff shall disclose any 34 35 information obtained in the discharge of these official duties 1 to any person not connected with the banking division, except

that the superintendent may disclose the information to any of 3 the following:

- To representatives of federal agencies insuring a. accounts in the financial institution.
- b. To representatives of state or federal agencies and foreign countries having regulatory or supervisory authority over the activities of the financial institution or similar 8 financial institutions if those representatives are permitted 35 10 to and do, upon request of the superintendent, disclose 35 11 similar information respecting those financial institutions 35 12 under their regulation or supervision or to those 35 13 representatives who state in writing under oath that they will 35 14 maintain the confidentiality of that information.
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- To the attorney general of this state.

  To a federal or state grand jury in response to a 35 16 d. 35 17 lawful subpoena. 35 18
  - е. To the auditor of this state for the purpose of conducting audits authorized by law.
- 2. The superintendent may make any of the following 35 21 disclosures:
- a. Disclose the fact of filing of applications with the 35 23 banking division pursuant to this chapter, give notice of a 35 24 hearing, if any, regarding those applications, and announce 35 25 any action related to the applications. 35 26 b. Disclose final decisions in connection with proceedings
- 35 27 for the suspension or revocation of licenses issued pursuant 35 28 to this chapter.
- 35 29 Prepare and circulate reports reflecting the assets and 35 30 liabilities of financial institutions, including other 35 31 information considered pertinent to the purpose of each report 35 32 for general statistical information. 35 33
- d. Prepare and circulate reports required to be provided 35 34 by law.
  - 3. Every official report of the banking division is prima evidence of the facts stated in any action or proceeding facie 2 in which the superintendent is a party.
  - 4. This section shall not be construed to prevent the 4 disclosure of information that is admissible in evidence in 5 any civil or criminal proceeding brought by or at the request 6 of the superintendent or this state to enforce or prosecute violations of this chapter or the rules, regulations, or orders issued or adopted pursuant to this chapter. 8
    - Sec. 25. NEW SECTION. 533B.25 RULES.
- The superintendent may adopt rules pursuant to chapter 17A 36 11 as necessary to administer this chapter.
- NEW SECTION. 533B.26 UNIFORMITY OF CONSTRUCTION Sec. 26. 36 13 AND APPLICATION.
- 36 14 1. The provisions of this chapter shall be liberally 36 15 construed to effectuate its remedial purposes. Civil remedies 36 14 36 16 under this chapter shall be supplemental and not mutually 36 17 exclusive. The civil remedies under this chapter do not 36 18 preclude and are not precluded by other provision of law.
- 2. The provisions of this chapter shall be applied and 36 20 construed to effectuate its general purpose to make uniform 36 21 the law with respect to the subject of this chapter among 36 22 states enacting it.
- 3. The attorney general is authorized to enter into 36 24 reciprocal agreements with the attorney general or chief 36 25 prosecuting attorney of any state to effectuate the purposes 36 26 of this chapter.
  - Sec. 27. <u>NEW SECTION</u>. 533B.27 SEVERABILITY.
- If any provision of this chapter or application to any 36 29 person or circumstance is held invalid, the invalidity does 36 30 not affect other provisions or applications of this chapter 36 31 that can be given effect without the invalid provisions or 36 32 application.
- Sec. 28. NEW SECTION. 533B.28 FINANCIAL SERVICES 36 34 LICENSING FUND.
  - 1. A financial services licensing fund is established as a 1 separate fund in the state treasury under the authority of the 2 banking division of the department of commerce. Moneys 3 deposited in the fund shall be used to pay for staffing 4 necessary to perform examinations, audits, and other duties 5 required of the superintendent and the banking division under this chapter.
    - The fund may receive moneys including, but not limited to, the following:
- Moneys appropriated to the fund by the general а. 37 10 assembly.
- 37 11 b. Moneys credited to the fund from application fees and 37 12 license fees under section 533B.8.

Moneys credited to the fund from license renewal fees 37 14 and late fees under section 533B.9.

d. Moneys credited to the fund from branch license 37 16 application fees under section 533B.9.

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- e. Moneys credited to the fund from examination fees under 37 18 section 533B.10.
- f. Moneys credited to the fund from penalties assessed 37 20 under section 533B.13.
- q. Moneys credited to the fund from examination payments 37 22 assessed under section 533B.13.
- 37 23 h. Moneys credited to the funds from applications for 37 24 approval to acquire control of a licensee under section 37 25 533B.18.

Notwithstanding section 8.33, moneys appropriated to the 37 27 fund and other moneys credited to the fund shall not revert at 37 28 the close of the fiscal year but shall remain in the financial 37 29 services licensing fund and shall remain available for 37 30 expenditure for the purposes designated.

Sec. 29. <u>NEW SECTION</u>. 533B.29 EFFECTIVE DATE.

This chapter shall be effective on January 1, 2004. All 37 33 persons engaged in activities within this state encompassed by 37 34 this chapter on the date it becomes effective shall file 37 35 applications in accordance with sections 533B.7 and 533B.8 by 1 January 1, 2004. A person shall not be considered in 2 violation of any provision of this chapter if the application 3 of that person is timely filed unless and until the 4 application is denied.

Sec. 30. EFFECTIVE DATE. This Act takes effect January 1, 2004.

## EXPLANATION

This bill rewrites current Code chapter 533B, regarding the sale of certain instruments for payment of money, and implements new Code chapter 533B, the Iowa financial services 38 11 business licensing and regulation Act.

Code section 533B.2 provides legislative findings on the 38 13 economics of ongoing criminal activity and provides an 38 14 economic=based rationale for financial remedies, and Code 38 15 section 533B.3 sets out the purposes of the Act, which are 38 16 defending legitimate commerce from criminal activity and 38 17 remedying the economic effects of crime.

38 18 Code section 533B.4 provides definitions for terms used in 38 19 the chapter, including "authorized delegate", "conduct the 38 20 business" and "financial services business", "payment 38 21 instrument", "money", "responsible individual", "transaction", 38 22 and "transmitting money".

Code section 533B.5 requires a license for covered activity 38 23 38 24 and establishes jurisdiction over activity occurring in the 38 25 state.

Code section 533B.6 exempts from licensing governmental 38 27 entities, banks, bank holding companies, credit unions, 38 28 savings and loans, savings banks and other financial 38 29 businesses licensed under state law.

Code section 533B.7 creates an application process similar 38 31 to that for other licensed financial businesses. It requires 38 32 certain information about the background and personal history 38 33 of the applicant, including photograph, fingerprints, and 38 34 financial background.

Code section 533B.8 requires a licensee to submit a financial statement showing net worth, and to maintain a bond 2 for the protection of people injured by the licensee's default 3 or fraud. The licensee may also post certain alternatives to 4 a bond.

Code section 533B.9 requires licenses to be granted or 6 denied within 120 days of application, or the application is deemed approved. Licensees may do business through branch offices.

Code section 533B.10 permits licensees to do business 39 10 through delegates, called "authorized delegates". The 39 11 superintendent of banking has the power to do examinations and 39 12 issue orders to prevent abuses by delegates similar to powers 39 13 over similar financial businesses. Licensees are assured some 39 14 protection against wrongdoing or default by their delegates, 39 15 but are responsible to the public for the acts of their 39 16 delegates. The superintendent may issue cease and desist

39 17 orders in connection with conduct of authorized delegates.
39 18 Code section 533B.11 gives the superintendent suspension
39 19 and revocation powers. These powers include suspension or 39 20 revocation of a license if the licensee's authorized delegate 39 21 has violated money laundering prohibitions or failed to make 39 22 required financial transaction reports if done "as a result of 39 23 a course of negligent failure to supervise or as a result of

39 24 the willful misconduct of the licensee"

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Code section 533B.12 requires a hearing prior to suspension 39 26 or revocation, as well upon request after the denial of 39 27 license application. Notice is provided for, and the 39 28 superintendent's authority to subpoena witnesses and physical 39 29 items is made explicit.

Code section  $\bar{5}33B.13$  requires submission of quarterly and 39 30 39 31 yearly financial reports. The superintendent is given 39 32 authority to make on=site examinations, and impose civil 39 33 penalties for late or insufficient reports. The examinations 39 34 may be made with representatives of other agencies, states, or 39 35 the federal government. The superintendent may accept examination reports of other agencies, states, or federal 1 agencies in lieu of on=site examination.

Code section 533B.14 requires that licensees be able to cover liabilities representing amounts that their customers 5 have entrusted to them through secure investments.

Code section 533B.15 requires regular records to be kept and made available for examinations. The records must 8 demonstrate that any authorized delegate was subjected to a reasonable background investigation. All records must be kept 40 10 for at least five years, must be maintained at a designated 40 11 place, and must be made available at the superintendent's

40 12 office on five business days' notice if kept out=of=state.
40 13 Code section 533B.16 requires a licensee to stand behind 40 14 its payment instruments. If an authorized delegate becomes insolvent, the licensee must make good on the payment 40 15 40 16 instruments the authorized delegate sold to customers.

Code section 533B.17 requires the keeping of transaction 40 18 records for five years.

Code section 533B.18 prevents a person from buying control 40 20 of a licensee if that person could not have obtained a 40 21 license.

Code section 533B.19 gives the superintendent specific 40 23 authority to seek injunctions.

Code section 533B.20 provides jurisdiction and service of  $40\ 25$  process for state courts and the superintendent whether or not 40 26 the person obtains a license.

Code section 533B.21 provides that persons who engage in 40 28 conduct requiring a license as an authorized delegate of a 40 29 principal who is unlicensed will be deemed to be the principal 40 30 seller, and not just a delegate.

Code section 533B.22 provides criminal penalties, ranging 40 32 from a class "D" felony to a serious misdemeanor. A false 40 33 statement in connection with licenses is a class "D" felony 40 34 violation and failure to permit lawful investigation is a 40 35 serious misdemeanor.

All violations of the Act for which a different penalty is 2 not specifically provided are made aggravated misdemeanors.

Code section 533B.23 creates civil penalties, with the general liability set at the amount equal to the value of the gross business conducted in connection with the violation. The attorney general is given authority to bring such actions.

Code section 533B.24 provides that records of the 8 superintendent are not public but may be disclosed in certain circumstances.

Code section 533B.25 provides that the superintendent may 41 11 adopt rules to administer the Code chapter.

Code section 533B.26 provides for uniformity in the 41 13 application, liberal construction and interstate employment of 41 14 the Code chapter.

Code section 533B.27 states that the provisions of the Code 41 16 chapter are severable so the invalidity of one does not affect 41 17 the validity of the others.

Code section 533B.28 creates the financial services 41 19 licensing fund, to be administered by the banking division of 41 20 the department of commerce. The fund is primarily composed of 41 21 application fees, license fees, examination fees, and 41 22 penalties assessed under Code chapter 533B. The money The moneys 41 23 transmitted to the fund do not revert, but remain available to 41 24 pay for staffing necessary to perform examinations, audits, 41 25 and other duties required of the banking division under Code 41 26 chapter 533B.

Code section 533B.29 provides that the newly rewritten Code 41 27 28 chapter is effective on January 1, 2004, and the bill takes 41 29 effect on the same date.

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